

PREFACE ON IMPLEMENTATION OF NATIONAL URBAN LIVELIHOOD MISSION (NULM)

'National Urban Livelihood Mission' has replaced Swarna Jayanti Swarojgar Rojgar Yojana (SJSRY) as the flagship urban poverty alleviation programme from 1st April, 2014 onwards. National Urban Livelihoods Mission (NULM) from 1st April 2016 is an initiative towards urban poverty reduction and envisages reducing poverty and vulnerability of the urban poor households by enabling them to access gainful self - employment and skilled wage employment opportunities. This will eventually enable appreciable improvement in their livelihoods on a sustainable basis with the opportunity to build sustainable and strengthened institutions at various strata of the urban society.

The content and approach of NULM evince remarkable congruence of the importance of Self-Help Group formation, SHG-Bank Cash Credit linkage, Skill Training and Placement etc. as a critical factor for generating sustainable livelihood among the urban poor through different components of the Mission.

This mission also aims to provide shelters equipped with essential services to the urban homeless in a phased manner. In addition, the Mission also addresses the livelihood concerns of the urban homeless by facilitating access to suitable temporary residing spaces, institutional credit, social security and skills for accessing emerging market opportunities.

The core belief of NULM is that the poor are entrepreneurial and have innate desire to come out of poverty. The first step in this process is motivating the urban poor to form their own micro institutions. They and their institutions are being provided with sufficient capacity so that they can manage the external environment, access finance; expand their skills, enterprises and assets. It is envisaged in the coming years' livelihoods concerns will be addressed through more comprehensive and integrated approach of the mission.

Mission Implementation:

This mission was initiated in phases from 1st April 2014 in 58 towns and from 2016 all 125 towns were brought within the fold of the mission.

Target Beneficiaries:

Urban Poor which includes vulnerable sections of the urban population such as SCs, STs, minorities, female-headed households, persons with disabilities, the destitute, migrant labourers, and especially vulnerable occupational groups such as street vendors, rag pickers, domestic workers, beggars, construction workers, etc.

Funding Pattern

Initially the funding of the mission was in the ratio of 75:25 (Central Share: State Share) which was revised to 60:40 from 01.04.2015 (Central Share: State Share)

Implementation of the Mission

Implemented by the West Bengal State Urban Livelihoods Mission and State Urban Development Agency is the nodal organisation for this programme.

Major thrust areas of the Mission:

1. To reduce poverty among urban poor through diversified and gainful self-employment and wage-employment
2. Enhancing and expanding livelihoods options of the poor
3. Building skills among poor for their access to expanding job opportunities
4. Training and capital support for individual and group enterprises set up by the poor
5. Ensuring linkages to shelter and other basic services for sustainable poverty alleviation
6. Building capacity of the urban poor, their institutions and other functionaries involved in livelihoods development and poverty alleviation

SPARK: West Bengal is on 3rd Rank among all States and UTs under DAY-NULM

As communicated by National Mission Management Unit (NMMU) under MoHUPA on 8th September, 2017 through DO:K-11014/14/2017-UPA(FTS No-3146371) . Government of India has built Systematic Progressive Analytical Real Time Ranking (SPARK) to monitor and display real time online ranking of states under DAY-NULM. This ranking is available in public domain on www.nulm.gov.in . The ranking considers all components including financial performance.

It appears that West Bengal consistently maintain position within 3rd position.

On 30-10-2017 – West Bengal was on 3rd Position (A)

On 04-12-2017 – West Bengal was on 1st position (B)

On 21-12-2017 – West Bengal is on 3rd position (C)

The documents relating to this ranking is annexed herewith at Annexure-XIIIa.

Some glimpses of success stories and case studies:-

i) ABHAYASHRAM- SUH in Durgapur Municipal Corporation
(Annexure XIIIa)

* There are 39 inmates. Inmates have been provided with AADHAR, EPIC, Children with Birth Certificates.

- * Some male inmates were placed as Security personnel by agencies. For their mobility to their workplaces Two Bicycles were donated by local residents.
- * Children above five years of age get tuition from caregivers and shelter managers, Extra Curricular activities are also encouraged.
- * An agency also arranged dining table a few chairs through donation
- * Inmates are receiving training on Batik and Bandhni imparted by an NGO named Durgapur Nabark
- * Cataract operation of a few inmates have been done by Lions Club, Durgapur, Regular Health Check up Camp are arranged by Durgapur MC
- * Celebration of various festivals are held, New Garments were distributed during Durgapuja and inmates were taken to different pandals and food from restaurants was provided

ii) Saraynnya- SUH in Bongaon Municipality

- Total 54 inmates are in this shelter
- TV and other entertainment medium (radio, different programmes) are available at the shelter
- CCTV cameras are installed in the shelter for safety and security purpose.
- Intercom telephone facility is available in the shelter
- A base kitchen is run by a self help group and the meals are provided to all inmates by the own arrangement of the municipality
- Health check unit is available within the shelter

iii) A success story of City Livelihood Centre at Hooghly Chinsurah :- Emergency medical care by the CLC to a cardiac and arthritis patient (Female) could be provided with utmost care critical medical care is annexed herewith as 'Annexure XIII(B)'.

iv) A success story of Employment through Skill Training & Placement (ESTP) is annexed herewith as 'Annexure XIII(C)'.

v) Key Activities of SHG of different ULBs under Social Mobilization and Institutional Development is Annexed herewith as 'Annexure XIII(D)'.

vi) List of Total Manpower engaged under NULM at State Mission Management Unit Level and City Mission Management Unit Level is Annexed herewith as 'Annexure XIII(D)'.

Components and Major Achievements of the Mission (Summary Sheet provided in PUD Flagged and Marked as ANNEXURE XIV)

1. Social Mobilisation and Institution Development (SM&ID)

- **Building Community Institutions –**
 - 55460 Number of SHGs comprising 831900 (approx.) urban poor household,
 - 3115 Area Level Federation (ALF)
 - 65 City Level Federation (CLF)
- **Universal Financial Inclusion-**
 - 289 Financial Literacy Camps held for the urban poor especially SHGs
 - 53775 – Basic Savings Accounts Opened for SHGs
 - 53775- (Accidental and Life Insurance under Pradhan Mantri Jan Dhan Yojana)
 - 282611 (SHG members tagged with Rashtriya Swasthya Bima Yojana, and Swasthya Sathi scheme, a State health insurance scheme)
- **One time Revolving Fund Support to SHGs and their Federations –**
 - 48366 SHGs received RF support amounting to Rs.48.37 crore
 - 1288 ALFs Revolving Fund amounting to Rs.6.44 crore.
- **Engagement of Resource Organisations (ROs) –**
 - 126 Community Development Society engaged as RO in 66 ULBs
 - 6 NGOs engaged as RO in 28 ULBs (including 2 Municipal Corporations)
- **Establishment of City Livelihood Centre (CLCs) –**
 - 56 Functional
 - 4 Ready for Operationalisation
 - 21 Sanctioned
 - ❖ 3724 households provided with different services (Painters, Drivers, Tourist Guides, Motor Mechanic, Handicrafts, Beautician, Maid, Domestic Help, Artist, Carpenter Plumber, Ironing, Construction, Labourer, Tailor, Sweepers, Courier Services)

2. Capacity Building and Training (CB&T)

- **State Level Executive Committee** has been formed
- **City Level Executive Committees** have been formed in 114 out of 125 ULBs and 461 numbers of meeting were held in total.
- **Engagement of Staff: (Annexure XIII E)**
 - State Mission Manager- 5
 - City Mission Managers- 112
 - Community Organisers- 257
 - Accountant- 33
 - DA-cum-DEO- 64
 - Multi-Tasking Helper- 6
- **Training of Staff- All Staff Trained till date**
- **Total SHG Members Trained- 20780**
- **Total ALF Members Trained – 1809**

3. Employment Through Skill Training & Placement (EST&P)

- 92525 - Number of Candidates Completed Skill Training
- 12330 – Number of Candidates provided Placement so far and got certificate and 70000 are expected to receive.

4. Self Employment Programme

- 2803 SEP – Individual Loan Sanctioned for Individual Entrepreneurs
- 98 SEP- Group Loan Sanctioned for Group Entrepreneurs comprising 1402 members
- 3585 SHG- Bank Cash Credit linkage

5. Scheme of Shelter for Urban Homeless

- 35 Shelter Units Sanctioned in 32 ULBs and will be covering 1750 Homeless People
- 6 Shelter Units are operational in 6 ULBs covering 300 Homeless People
- Shelter Management Committees formed in 6 Shelter Units in 6 ULBs
- 3 New Proposals under process of approval
- 7 Proposals in pipeline (stage- DPR Preparation)

Innovative and Special Project (ISP)

Project- Skill Development for Sustainable Income Generation (in Public-Private-Community Partnership)

Institution- Indian Institute of Cerebral Palsy, Taratala

Project Beneficiaries- 43 Persons

Type of Beneficiaries- Hearing disability, Cerebral Palsy, orthopedically handicapped, down syndrome, neurological impairment due to cerebo-vascular accident, post-polio paralysis.

Component Wise and Allied Fund Released Since Inception till 30.11.2017 (Flagged and Marked as Annexure XV)

1. Capacity Building and Training (CB&T) under NULM – Rs.44.35 (In Crore)
2. Employment By Skill Training & Placement (EST&P) under NULM - Rs. 61.25 (In Crore)
3. Self-Employment Programme (SEP) under NULM - Rs.4.61 (In Crore)
4. Social Mobilisation & Institutional Development (SM&ID) under NULM - Rs.49.90 (In Crore)
5. Shelter for Urban Homeless (SUH) under NULM - Rs. 21.24 (In Crore)
6. Support to Urban Street Vendors (SUSV) under NULM – Rs.2.50 (In Crore)

Total Fund Released- Rs. 183.85 (In Crore). Audit Reports are annexed herewith at Annexure XVA and details of financial achievement is annexed at Annexure XVB.

N.B. => Since inception of NULM out of the total fund received amounting to Rs 186.94 Crores a sum of 183. 85 Crores have been released (till 30.11.2017)

NOTE SHEET

which constitutes 98.35% of the total allocation. Out of the said expenditure quanta of Rs 21.24 Crores have been released.

Monitoring Mechanism

- NULM towns are required to send Monthly Progress Reports (MPRs) in prescribed formats with regard to targets and achievements. Apart from the MPRs suitable monitoring mechanisms in the form of robust Online MIS entry is taken up mostly by the ULBs for tracking the targets and achievements regularly both at the State level and National level. Various monitoring meetings were held at different level which is annexed herewith at **Annexure - XVC**

A. Financial Progress till 30.11.2017 is annexed herewith as 'Annexure XVI'

B. REPORT ON PHYSICAL TARGETS & ACHIEVEMENT FOR SHELTER FOR URBAN HOMELESS (SUH) UNDER NULM

Based on the Homeless Survey 2014 by CMU under UD & MA Deptt we have a figure of 6468 homeless people excluding KMC. On that basis 109 shelters were proposed out of which 35 have so far been sanctioned by Project Sanction Committee of SUH under NULM.

It is pertinent to mention here that the present practice is such that the entire fund of NULM is allocated by the GoI and no earmarking of SUH component is mentioned. As a result percentage of utilization of NUH constitutes a small figure with respect to a high denominator of the fraction

Road Map for construction of Shelters for Urban Homeless

Construction of shelters under NULM: Total 35 shelters (new construction & each 50 bedded capacity) were sanctioned so far under NULM. 74 more shelters under NULM will be functional within 2022. Financial year wise target for completion of the projects is detailed below:

- i. Functional shelters till now – 6 out of which 01 in 2015-'16 and 05 in 2016-'17.
- ii. Further 4 shelters will be functional within 2017-18
- iii. IN 2018-19 -25 shelters will be functional
- iv. IN 2019-20- 20 shelters will be functional
- v. IN 2020-21- 26 shelters will be functional
- vi. IN 2021-22 - 28 shelters will be functional

These 74 nos. new shelters will be constructed under National Urban Livelihoods Mission (NULM) based on the availability of suitable land for model building. Model building plan has been made for each 50 bedded shelter which is a four storied R.C.C. vertical structure. Floor area of each shelter unit is 253.87 sqm as per guideline of SUH

50 sqft. /person. Already land has been identified for further 10 new shelters in 10 ULB.

Land identification is under process for further 64 new shelters. All the shelters are four storied general type of shelter which will accommodate male, female, child and physically challenged person in different dormitory. Also separate staircase is available for female inmates for their safety and security purpose.

Each shelter capacity will be 50. Out of this 16 male, 16 female, 8 family and 4 physically challenged people will stay in different floors. Urban Local Body wise planning for providing Shelter for Urban Homeless as per number of Homeless persons is placed at **Annexure-XVIA**.

Identification of land under different Development Authorities/ Urban Local Bodies/ Undertakings/ Statutory Bodies of the State as well as Central Government has been initiated and necessary actions for inter - Government/ inter - Departmental transfer of land are also being taken up for erection of Shelter for Urban Homeless.

Status of Shelter for Urban Homeless is annexed herewith as 'Annexure XVII'

Recently State Government has taken initiative for construction of shelters for urban homeless under various State sponsored Housing projects like Banglar Bari etc.

Under the project 'Banglar Bari' a model plan of multi-storied flats of G+3 heights and minimum carpet area of 285 sqft and 350 sqft super built up area instead of single dwelling units and the G+3 housing projects will make provision of 16 dwelling units. One G+3 building of 16 dwelling units will accommodate nearly 70 people.

Out of the 104967 (one lakh four thousand nine hundred sixty seven) homeless populations approximately 5450 homeless population will be covered under the scheme Shelter for Urban Homeless under NULM, 1856 homeless population is already covered under the shelters run by Department of Women & Child Development and Social Welfare.

Around 20000 homeless populations has been covered under the State Scheme Housing for Urban Poor, another 20000 population of Urban Homeless will be covered under the same scheme. Thus total near about 40000 population of Urban Homeless will be covered by the State Housing scheme for Urban Homeless and rest of the population will be covered under the scheme 'Banglar Bari' and such other government aided welfare projects.

But the projected decline, in no. of urban homeless population due to upgraded socio economic scenario, can be ascertained, if a survey is done afresh and it may provide an effective input for futuristic planning to make the mission successful.

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